

OPERATING EXPENSES, GENERAL SERVICES ADMINISTRATION

SUMMARY

This part of the Digest addresses the appropriation "Operating Expenses, General Services Administration" a lump-sum appropriation that supported all GSA salaries and expenses type costs from agency inception on July 1, 1949 (FY 1950) through FY 1952. In 1953, separate operating appropriations were enacted for the Public Buildings Service, Federal Supply Service, National Archives, and Executive Direction and Staff Operations each addressed in other parts of the Digest dealing with those functions.

PURPOSE OF THE APPROPRIATION

Appropriations under this title were made in 1951 and 1952 to finance the operating costs of programs transferred to GSA on July 1, 1949 (FY 1950). In 1950, the various annual appropriations transferred to GSA were also budgetarily accounted for under this title.

HISTORY OF THE APPROPRIATION

When GSA was established on July 1, 1949, numerous appropriations which funded the several organizations transferred to it had already been enacted, or were nearing final passage. Since maximum integration of operations had been one of the major considerations governing initial organization of the agency, GSA proposed a consistent integration of the appropriations transferred to it. Negotiations with the Bureau of the Budget (now Office of Management and Budget (OMB)), the General Accounting Office (GAO), and the House Appropriations Committee resulted in approval of "Operating Expenses, GSA", which consolidated funding for salaries and expense type costs previously financed under 15 different accounts.

The amounts transferred in 1950 were budgetarily accounted for under the new title, and appropriations for 1951 and 1952 were enacted on a consolidated basis.

Estimates for 1953 were again presented to the Bureau of the Budget and Congress on a consolidated basis. The House, however, passed four appropriations, as recommended by its Appropriations Subcommittee: Public Buildings Service (PBS), Federal Supply Service (FSS), National Archives and Records Service (NARS), and Executive Direction and Staff Operations (EDSO); these had all been budget activities under OE, GSA. Agreeing with GSA appeals, the Senate passed its version of the bill on the consolidated basis. In Joint Conference, however, the Senate was unable to prevail, and the four separate appropriations were enacted for 1953 as proposed by the House.

In view of congressional opposition, no attempt was made in 1954 to restore appropriations to a consolidated basis. The only change from 1953 was to add the words "Operating Expenses" before PBS, FSS, and NARS, and to change EDSO to "Administrative Operations".

APPROPRIATION LANGUAGE

Basic lump-sum appropriations for GSA operating-type expenses were contained only in the General Appropriation Act, 1951 (P.L. 81-759), the Independent Offices Appropriation Act, 1952 (P.L. 82-137), and associated 1952 supplemental appropriation Acts. The following shows the language as it appeared in the 1952 Act. In 1953 and subsequent years, separate appropriations were enacted for GSA components.

"Operating Expenses: For necessary expenses of the General Services Administration not otherwise provided for, including: Repair and improvement of public buildings and grounds under the control of the General Services Administration; rental of buildings in the District of Columbia; restoration of leased premises; moving Government agencies in connection with the assignment, allocation, and transfer of building space; demolition of buildings; furnishings and equipment; acquisition by purchase or otherwise and disposal by sale or otherwise of real estate and interests therein; purchase of not to exceed two passenger motor vehicles for replacement only; not to exceed \$750 for purchase of newspapers and periodicals; processing and determining net renegotiation rebates; liquidation of activities under the Act to promote the defense of the United States (55 Stat. 31); and preparation of guides and other finding aids to records of the Second World War; \$104,500,000.

BUDGETARY HISTORY OF APPROPRIATIONS

(In thousands of dollars)

Fiscal Year	Estimate to OMB	Presidents Allowance	House Bill	Senate Bill	Amount	Appropriation	
						Pub.Law	Date
1950: Separately enacted appropriations were transferred and consolidated under OE, GSA as follows:							
Appropriations transferred in total:							
Sal. and Expenses, Office of Administrator, Federal Works Agency (FWA)					315	81-266	8/24/49
Gen. Administrative Expenses, Public Buildings Administration, FWA					1,763	81-266	8/24/49
Sal. and Expenses, Pub. Bldgs. & Grounds in DC and Adjacent Areas,							
Public Buildings Administration, FWA					31,140	81-266	8/24/49
(Supplemental)					260	81-430	10/28/49
Sal. and Expenses, Pub. Bldgs & Grounds in DC, Public Buildings							
Administration, FWA					23,969	81-266	8/24/49
(Supplemental)					870	81-430	10/28/49
Sal. and Expenses, Bureau of Federal Supply, Treasury Dept.					1,450	81-150	6/30/49
National Renegotiation Rebates, Bureau of Fed. Supply, Treasury Dept.					125	81-150	6/30/49
Sal. and Expenses, Office of Contract Settlement, Treasury Dept.					70	81-150	6/30/49
Sal. and Expenses, National Archives					1,350	81-266	8/24/49
Sal. and Expenses, War Records, National Archives					100	81-266	8/24/49
National Industrial Reserve, Public Bldgs Admin., FWA					12,500	81-266	8/24/49
Sal. and Expenses, Surplus Property Disposal, GSA (Suppl.)					12,500	81-343	10/10/49
Administrative Expenses, Defense Aid, Liquidation Lend-Lease							
Program, Executive Office of the President (Suppl.)					100	81-343	10/10/49

<u>Fiscal Year</u>	<u>Estimate to OMB</u>	<u>Presidents Allowance</u>	<u>House Bill</u>	<u>Senate Bill</u>	<u>Amount</u>	<u>Appropriation</u>	
						<u>Pub.Law</u>	<u>Date</u>
Plus transfers from/to the following accounts in amounts designated:							
Miscellaneous Expenses, Treasury Department					4		
Sal. and Expenses, Health Services Programs, Treasury Dept.					4		
Sal. and Expenses, Department of State					11		
Salaries, Office of Admin. Services, Treasury Dept.					- 17		
ADJUSTED APPROPRIATION					86,514		

1951: GSA proposed, and OMB and Congress approved, a consolidated OE, GSA appropriation:

	\$93,406	\$84,725	\$76,500	\$82,725	\$78,500	81-759	9/6/50
Suppl.	3,292	Denied by OMB					
Suppl.	554	Denied by OMB; \$200 appropriated from Section 1214 reserve					
Suppl.	275	Denied by OMB; obtained from DOD					
Suppl.	440	Denied by OMB; Included in EOE					
Suppl.	2,329	Denied by OMB					

1952	125,828	114,400	109,000	100,000	104,500	82-137	8/31/51
Suppl.	3,051	3,080*	--	3,080	2,850	82-253	11/1/51
Suppl.	6,418	5,759	5,183	5,759	5,759	82-375	6/5/52

* Included \$30 thou. for restoration of records due to Kansas City flood damage; contained in Senate Document 58.

1953: GSA/OMB recommended a consolidated OE, GSA. The House recommended four separate accounts; the Senate agreed to a consolidated appropriation. The House position prevailed in conference, and separate appropriations were enacted:

	131,795	128,000	(109,209)	115,209	(112,209)	82-455	7/5/52
		PBS	98,346	--	101,046		
		FSS	2,094	--	2,154		
		NARS	4,739	--	4,868		
		EDSO	4,030	--	4,141		
Suppl.	1,575	Denied by OMB					

FUNDS AVAILABLE AND OBLIGATIONS

(In thousands of dollars)

<u>Fiscal Year</u>	<u>Enacted Appropriations</u>	<u>Other Availability</u>	<u>Total Available</u>	<u>Obligations</u>	<u>Unobligated Balance</u>
1950	\$ 86,514	\$ 14,971	\$ 101,485	\$ 100,877	\$ 608
1951	78,500	26,522	105,022	104,707	315
1952	113,109	12,551	125,660	125,200	460

OBLIGATIONS BY BUDGETARY ACTIVITIES

(In thousands of dollars)

<u>Fiscal Year</u>	<u>Total Obligations</u>	<u>PBS</u>	<u>FSS</u>	<u>NARS</u>	<u>Administ. Operations</u>
1950	\$ 100,877	\$ 88,423	\$ 1,054	\$ 1,644	\$ 9,306
1951	104,707	94,868	2,186	2,838	4,815
1952	125,200	111,856	3,691	4,647	5,006

GENERAL NOTE: For 1953 and subsequent, see PBS, FSS, NARS, and General Activities sections of the Digest.